



Department of State

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TELETYPE

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ACTION: AMB
INFO: ROM CRN BXX PCL

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STATE 143450
JULY 21, 1973

Classification

O 222313Z JUL 73
FM SECSTATE WASHDC
TO RUEVLK/AMEMBASSY KAEUL IMMEDIATE 4791
INFO RUEGSI/AMEMBASSY ANKARA IMMEDIATE 2777
RUFHOL/AMEMBASSY BORN 8365
RUQVGM/AMEMBASSY ISLAMABAD 4733
RUBDIC/AMEMBASSY LONDON 5528
RUFHRC/AMEMBASSY ROME 7492
RUESHR/AMEMBASSY TEHRAN 7128
BT
SECRET STATE 143450

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EXDIS

E.O. 11652; XGDS
TAGS: PINS, AF
FOR AMBASSADOR
SUBJECT: DIPLOMATIC RELATIONS WITH DAUD REGIME

Handwritten notes and stamps in a box, including "Date 11-20-89" and "X".

REFS: A. STATE 142,393; B. KAEUL 5319; C. KAEUL 5325

1. DEPARTMENT APPRECIATES EMBASSY'S DISCREET CONTACTS WITH DAUD AND NAIM AND RECOMMENDATION IN REF. B. WE ALSO APPRECIATE FULL REPORTING FROM EMBASSY INDICATING STEPS REGIME HAS TAKEN TO CONSOLIDATE ITS POSITION AND ITS APPARENT SUCCESS IN EXERTING EFFECTIVE CONTROL THROUGHOUT COUNTRY.

2. THE BASIC THRUST OF OUR APPROACH IS TO PLAY ANY QUESTION ABOUT RECOGNITION IN AS LOW A KEY AS POSSIBLE WITH A VIEW TO AVOIDANCE OF SEEMING TO APPROVE OR DISAPPROVE THE NEW GOVERNMENT. THIS IS IN ACCORDANCE WITH DEPARTMENT PRACTICE FOR THE PAST SEVERAL YEARS, AND WITH S- RES. 265 (1969) "THAT IT IS THE SENSE OF THE SENATE THAT WHEN THE UNITED STATES REKNOWLEDGES A FOREIGN GOVERNMENT AND EXCHANGES DIPLOMATIC REPRESENTATIVES WITH IT, THIS DOES NOT IMPLY THAT THE UNITED STATES NECESSARILY APPROVES OF THE FORM, IDEOLOGY, OR POLICY OF THAT FOREIGN GOVERNMENT" IN BRIEF, THE DEPARTMENT'S POLICY IS TO MINIMIZE TO THE GREATEST EXTENT POSSIBLE RECOGNITION QUESTIONS. UNCERTAINTIES GENERATED BY THE TRADITIONAL RECOGNITION POLICY, WHICH MANY EQUATED WITH APPROVAL, HAVE NOT SERVED UNITED STATES INTERESTS WELL. THEREFORE, ALTHOUGH WE HAVE NOT YET FORMALLY MOVED TO FRENCH PRACTICE OF RECOGNIZING STATES RATHER THAN GOVERNMENTS, WE ATTEMPT TO AVOID DIRECT ADDRESS TO THE QUESTION OF RECOGNITION WHEREVER POSSIBLE. GENERALLY, ONCE THE SITUATION HAS CLARIFIED, THE NEW REGIME IS FIRMLY

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ESTABLISHED, AND OTHER GOVERNMENTS HAVE BEGUN TO RECOGNIZE OR FORMALLY TO CONTINUE DIPLOMATIC RELATIONS, WE FIND AN APPROPRIATE OPPORTUNITY TO ADVISE THE NEW GOVERNMENT OF OUR INTENTION TO MAINTAIN DIPLOMATIC RELATIONS. RECOGNITION IS NOT MENTIONED BUT MAY BE IMPLIED. IN SEVERAL RECENT CASES, HOWEVER, WHERE THERE HAVE BEEN ELEMENTS OF CONTINUITY IN THE SITUATION (INCLUDING THE RECENT ABROGATION OF THE MONARCHY IN GREECE) THE DEPARTMENT HAS TAKEN THE POSITION THAT NO QUESTION OF RECOGNITION ARISES. TO DO SO IN THIS CASE WHERE NO ELEMENTS OF CONTINUITY ARE APPARENT WOULD BE ANOTHER SIGNIFICANT STEP IN THE DIRECTION OF A GENERAL POLICY IN WHICH THE UNITED STATES DOES NOT FORMALLY RECOGNIZE GOVERNMENTS BUT MERELY DETERMINES WHETHER TO MAINTAIN DIPLOMATIC RELATIONS WITH THEM. WE ARE PRESENTLY CONSIDERING WHETHER TO TAKE THIS STEP.

3. UNTIL CONSULTATIONS COMPLETED PER REF A, EMBASSY SHOULD MAINTAIN ROUTINE WORKING CONTACTS AND HOLD OPEN LINES OF COMMUNICATION TO GOVERNMENT OFFICES; AVOID FORMAL ACTS THAT MIGHT BE CONSTRUED AS RECOGNITION; AND AVOID STATEMENTS SUGGESTING THAT RECOGNITION IS A MAJOR QUESTION THAT WE SHALL FORMALLY OR DRAMATICALLY DECIDE AND ANNOUNCE.

4. WE STRONGLY SUPPORT YOUR EFFORT TO ESTABLISH INFORMAL CHANNELS OF COMMUNICATION TO DAUD AND WISH TO EMPHASIZE THAT QUESTIONS OF RECOGNITION DISCUSSED ABOVE DO NOT IN ANY WAY RESTRICT YOUR FLEXIBILITY IN ESTABLISHING INFORMAL CONTACT WITH NEW AUTHORITIES. IN SHORT, CONTACTS ARE BEING MAINTAINED AND WE HAVE NO OBJECTION TO YOUR PROVIDING YOUR INTERLOCUTOR WITH A WRITTEN RECORD OF ANY INFORMAL MESSAGE YOU WISH TO COMMUNICATE, WHICH RECORD COULD BE TRANSMITTED TO DAUD. THE THRUST OF YOUR MESSAGE CAN BE THAT WE LOOK FORWARD TO FRIENDLY AND CONSTRUCTIVE RELATIONS. RUSH

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ORIGIN SS-25

INFO OCT-01 ADP-00 SSG-00 NSCE-00 /026 R

DRAFTED BY L/L/NEA:AMROVINE/ILR
7/20/73 22543
APPROVED BY L/MBFELDMAN
NEA/PAB: RAFLATEN
NEA/PAB: PCONSTABLE
NEA: MR. SISCO

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O 202313Z JUL 73

FM SECSTATE WASHDC

TO AMEMBASSY KABUL IMMEDIATE

INFO AMEMBASSY ANKARA IMMEDIATE

AMEMBASSY BONN

AMEMBASSY ISLAMABAD

AMEMBASSY LONDON

AMEMBASSY ROME

AMEMBASSY TEHRAN

DEPARTMENT OF STATE (A/CDO/LE)

REVIEWED BY

() ASSISTANT SECRETARY FOR
() ASSISTANT SECRETARY FOR
() ASSISTANT SECRETARY FOR
() ASSISTANT SECRETARY FOR

FOR THE SECRETARY

IN PRIORITY TO:

() CLASSIFY AS _____, OADR
() DOWNGRADE TS TO () 3 OF () C, OADR

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